

113TH CONGRESS  
1ST SESSION

# S. 271

To improve Arctic health.

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## IN THE SENATE OF THE UNITED STATES

FEBRUARY 11, 2013

Mr. BEGICH introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

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# A BILL

To improve Arctic health.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Better Health in the  
5       Arctic Act”.

**6 SEC. 2. FINDINGS.**

7       Congress finds the following:

8           (1) The United States is an Arctic nation  
9       with—

10                   (A) an approximately 700-mile border on  
11       the Arctic Ocean;

(B) more than 100,000,000 acres of land above the Arctic Circle; and

(C) an even broader area that is defined as Arctic by temperature, including the Bering Sea and Aleutian Islands.

(A) is known to the indigenous population as Inuvikput, or the “place where we live”; and

(B) is home to an indigenous population that has subsisted for millennia on the abundance of marine mammals, fish, and wildlife, many species of which are unique to the Arctic region.

22 (4) These changes are having a significant im-  
23 pact on the communities and ecosystems of the in-  
24 digenous people of the Arctic, and the marine mam-

1       mals, fish, and wildlife upon which the indigenous  
2       population depends.

3           (5) The negative impacts of climate change in-  
4       clude health problems, which are even more exacer-  
5       bated among indigenous people of the North.

6           (6) Northern people have shorter life expect-  
7       ancy and increased mortality related to suicide and  
8       injuries, when compared to populations living in  
9       more moderate climates.

10          (7) Among the greatest health disparities af-  
11       fecting Arctic people are higher rates of alcohol  
12       abuse, Fetal Alcohol Spectrum Disorder (FASD), di-  
13       abetes, high blood pressure, injury, and cancer. The  
14       FASD prevalence rate among Alaska Native people  
15       (4.8) is 3½ times that for all Alaskans (1.4).

16          (8) Rates of suicide in Alaska are among the  
17       highest in the Nation, with the suicide rate among  
18       Alaska Native people about 3 times that of non-Na-  
19       tive Alaskans and 4 times that of the national aver-  
20       age of the United States.

21          (9) Alaska Native children are more than twice  
22       as likely to live in poverty than Alaskans of other  
23       races, 25.7 percent compared to 10.9 percent.

24          (10) It is unclear why many of these health  
25       problems are greater among northern people or

1       whether the health problems are related to toxic in-  
2       fluences, socioeconomic status, cultural change, dis-  
3       tance from sophisticated medical care, or other fac-  
4       tors.

5                   (11) More research is necessary into the causes  
6       of disparities in rates of particular public health  
7       problems in the Arctic and intervention into the pre-  
8       vention and treatment of these problems.

9       **SEC. 3. STUDY OF MENTAL, BEHAVIORAL, AND PHYSICAL**  
10                   **HEALTH ISSUES, INCLUDING ALCOHOL**  
11                   **ABUSE, IN THE ARCTIC.**

12       (a) **STUDY AUTHORIZED.**—The Arctic Research  
13 Commission established under section 103 of the Arctic  
14 Research and Policy Act of 1984 (15 U.S.C. 4102) shall,  
15 in collaboration with Federal health agencies, directly or  
16 through contract, prepare and submit to Congress a 2-  
17 year study to examine the science base, gaps in knowledge,  
18 and strategies for the prevention and treatment of mental,  
19 behavioral, and physical health problems, including alcohol  
20 abuse, faced by populations in the Arctic, with a focus on  
21 Alaska.

22       (b) **AUTHORIZATION OF APPROPRIATIONS.**—There  
23 are authorized to be appropriated to carry out this section  
24 a total of \$1,200,000 for fiscal years 2014 and 2015.

1     **SEC. 4. NATIONAL ARCTIC HEALTH SCIENCE POLICY.**

2         (a) UPDATING 1984 POLICY.—The Director of the  
3     National Institutes of Health shall, in collaboration with  
4     other governmental agencies and private and nonprofit en-  
5     tities involved in Arctic health issues, develop a national  
6     Arctic health science policy. In developing the policy, the  
7     Director shall review and take into consideration the Na-  
8     tional Arctic Health Science Policy developed by the  
9     American Public Health Association Task Force in 1984.

10         (b) DESK FOR ARCTIC HEALTH.—Section 401(c) of  
11     the Public Health Services Act (42 U.S.C. 281(c)) is  
12     amended by adding at the end the following:

13             “(3) DESK FOR ARCTIC HEALTH.—

14                 “(A) ESTABLISHMENT.—Within the Divi-  
15     sion, there is established a Desk for Arctic  
16     Health.

17                 “(B) DUTIES.—The Desk for Arctic  
18     Health shall—

19                     “(i) work with the Interagency Arctic  
20     Research Policy Committee established  
21     under section 107(b) of the Arctic Re-  
22     search and Policy Act of 1984 (15 U.S.C.  
23     4106(b)) to ensure adequate health rep-  
24     resentation from Federal agencies;

25                     “(ii) collaborate and consult with gov-  
26     ernmental entities and United States non-

1           governmental organizations involved in  
2           Arctic health issues, including the State of  
3           Alaska, University of Alaska, and entities  
4           that handle issues regarding the health of  
5           the indigenous people of the Arctic; and  
6           “(iii) collaborate with the Canadian  
7           Institutes of Health Research on indige-  
8           nous Arctic people health issues, in accord-  
9           ance with the 2004 agreement between the  
10           National Institutes of Health and the Ca-  
11           nadian Institutes of Health Research, and  
12           with other international entities dealing  
13           with pan-Arctic health issues.”.

14 **SEC. 5. ARCTIC HEALTH IMPACT ASSESSMENTS.**

15           Part P of title III of the Public Health Service Act  
16           (42 U.S.C. 280g et seq.) is amended by adding at the end  
17           the following:

18 **“SEC. 399V-6. ARCTIC HEALTH IMPACT ASSESSMENTS.**

19           “(a) FINDINGS.—Congress finds the following:

20           “(1) The health impact assessment process can  
21           be a valuable tool for better Arctic health by objec-  
22           tively evaluating the potential health benefits and  
23           risks of a project or policy before the project or pol-  
24           icy is built or put into place.

1           “(2) Health impact assessments can provide  
2         recommendations to increase positive health out-  
3         comes and minimize adverse health outcomes.

4           “(3) A major benefit of the health impact as-  
5         sessment process is that it brings public health  
6         issues to the attention of people who make decisions  
7         about areas that fall outside traditional public health  
8         arenas, such as transportation or land use.

9           “(b) IN GENERAL.—The Secretary, acting through  
10      the Director of the Centers for Disease Control and Pre-  
11      vention, shall establish a program at the National Center  
12      of Environmental Health of the Centers for Disease Con-  
13      trol and Prevention to foster advances and help provide  
14      technical support in the field of Arctic health impact as-  
15      sessments.

16           “(c) DEFINITION OF HEALTH IMPACT ASSESS-  
17      MENTS.—In this section, the term ‘health impact assess-  
18      ment’ means a combination of procedures, methods, and  
19      tools by which a policy, program, or project may be judged  
20      as to its potential effects on the health of a population,  
21      and the distribution of those effects within the popu-  
22      lation.”.

